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Atlantic Coast Pipeline

# ATLANTIC COAST PIPELINE, LLC ATLANTIC COAST PIPELINE Docket Nos. CP15-554-000 CP15-554-001

# Plan for the Unanticipated Discovery of Historic Properties or Human Remains during Construction in Virginia

Rev. 3

Prepared by



January 9, 2018

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#### LIST OF ACRONYMS AND ABBREVIATIONS

ACP Atlantic Coast Pipeline

Atlantic Coast Pipeline, LLC

Dominion Energy Dominion Energy Transmission, Inc.

EI Environmental Inspector

FERC Federal Energy Regulatory Commission
VADHR Virginia Department of Historic Resources

#### 1.0 INTRODUCTION

Atlantic Coast Pipeline, LLC (Atlantic) – a company formed by four major energy companies – Dominion Energy, Inc.; Duke Energy Corporation; Piedmont Natural Gas Co., Inc.; and Southern Company Gas – proposes to construct and operate approximately 600 miles of natural gas transmission pipelines and associated aboveground facilities in West Virginia, Virginia, and North Carolina. This Project, referred to as the Atlantic Coast Pipeline (ACP), will deliver up to 1.5 million dekatherms per day of natural gas from supply areas in the Appalachian region to demand areas in Virginia and North Carolina. Atlantic has contracted with Dominion Energy Transmission, Inc. (Dominion Energy), a subsidiary of Dominion Energy, Inc., to construct and operate the ACP on behalf of Atlantic.

#### 2.0 PURPOSE

This plan identifies procedures to be implemented in the event that previously unreported and unanticipated cultural materials or human remains are found during construction of the ACP in Virginia. A separate plan identifying response procedures for crossings of Federal lands in the George Washington National Forest has been prepared for the ACP.

#### 3.0 TRAINING

Prior to the start of construction, Atlantic will conduct environmental training, including instruction on the identification of cultural materials, unmarked burials, and human remains, for Company and Contractor <sup>1</sup> personnel. The training program will focus on the Federal Energy Regulatory Commission's (FERC's) *Upland Erosion Control, Revegetation, and Maintenance Plan* and *Wetland and Waterbody Construction and Mitigation Procedures*; other construction, restoration, and mitigation plans, including this *Plan for Unanticipated Discovery of Historic Properties or Human Remains*; and applicable permit conditions. Atlantic also will provide large-group training sessions before each work crew commences construction with periodic follow-up training for groups of newly assigned personnel.

## 4.0 UNANTICIPATED DISCOVERY OF CULTURAL MATERIALS OR HUMAN REMAINS

The following measures will be implemented if known or suspected cultural materials, unmarked burials, or human remains are discovered during construction in Virginia:

- 1. The Contractor will stop work in the area of the find (i.e., within 100 feet of the find or the outer perimeter of a group of finds) to protect the integrity of the find.
- 2. The Contractor will notify Atlantic's Environmental Inspector (EI) <sup>2</sup> of the find. The Contractor will not restart work in the area of the find until approved by the EI.

Contractor or Contractors refer to the company or companies retained by Atlantic or another contractor to construct the proposed facilities.

The role and responsibilities of an EI are defined in the FERC's Upland Erosion Control, Revegetation, and Maintenance Plan.

- 3. The EI will notify Atlantic's Environmental Project Consultant, who will coordinate with the Archaeological Consultant to conduct a preliminary assessment of the find.
- 4. Following the investigation, the Archaeological Consultant will notify Atlantic's Environmental Project Consultant by telephone regarding the preliminary assessment of the find.
- 5. Atlantic's Environmental Project Consultant will notify the Federal Energy Regulatory Commission (FERC) and Virginia Department of Historic Resources (VADHR), which serves as the State Historic Preservation Office, by telephone regarding the preliminary evaluation of the find.
- 6. Atlantic's Environmental Project Consultant will notify federally recognized tribes <sup>3</sup> (the Delaware Nation, the Catawba Indian Nation, and the Pamunkey Tribe) and Commonwealth recognized tribes (Cheroenhaka [Nottoway] Tribe, Chickahominy Tribe, Eastern Chickahominy Tribe, Mattaponi Tribe, Monacan Nation, Nansemond Tribe, Nottoway Tribe, Patawomeck Tribe, Rappahannock Tribe, and Upper Mattaponi Tribe) of the find.
- 7. If the materials found are cultural materials (e.g., artifacts or archaeological features), the procedures in Section 4.1 will be implemented. If the materials found are human remains, the procedures identified in Section 4.2 will be implemented.

#### 4.1 Discovery of Cultural Materials

- 1. The EI will flag or fence off the site (including the area within 100 feet of the find or the outer perimeter of a group of finds).
- 2. Atlantic's Environmental Project Consultant will direct the Archaeological Consultant to begin an assessment of the significance of the find and the potential effect of construction on the site.
- 3. The Archaeological Consultant will assess and document the find within 2 days of its discovery.
- 4. If the Archaeological Consultant determines the find is not significant, and the FERC and VADHR concur, the Archaeological Consultant will notify Atlantic's Environmental Project Consultant that construction may proceed in the vicinity of the find without additional action. The Archaeological Consultant will prepare a

In a letter to the FERC dated December 1, 2014, the Delaware Nation asked to be notified in the event of an unanticipated discovery of archaeological sites during construction. In a letter to Atlantic dated August 25, 2016, the Catawba Indian Nation asked to be notified in the event of an unanticipated discovery of archaeological sites during construction. In a meeting on May 3, 2017, the Pamunkey Tribe asked to be notified in the event of an unanticipated discovery of archaeological sites during construction. None of the other federally recognized Tribes consulted for the ACP asked to be notified in the event of an unanticipated find.

- brief report on the find for submittal to the FERC and VADHR within 7 days of the discovery.
- 5. If the Archaeological Consultant determines that the find may be significant, and the FERC and VADHR concur, then the following additional steps will be implemented.
- 6. Atlantic's Environmental Project Consultant will notify other parties of the find as directed by the VADHR and FERC.
- 7. If the find is determined to be significant and continuing construction may damage more of the site, Atlantic's Environmental Project Consultant will request recommendations from the FERC, VADHR, and other parties recommended by the FERC and VADHR regarding measures for site treatment. These measures may include:
  - i) A variance request to re-route around the site,
  - ii) Formal archaeological evaluation of the site;
  - iii) Site visits by the FERC, VADHR, and other parties;
  - iv) Preparation of a mitigation plan by Atlantic for approval by the FERC and VADHR;
  - v) Implementation of the mitigation plan; and
  - vi) Approval to resume construction following completion of the fieldwork component of the mitigation plan.
- 8. If, upon further analysis by the Archaeological Consultant, the find is determined to lack significance, Atlantic's Environmental Project Consultant will consult with the FERC, VADHR, and other appropriate parties, and will request approval to resume construction subject, as warranted, to further mitigation required by the FERC.
- 9. Atlantic's Environmental Project Consultant will notify the EI who will grant clearance to the Contractor to start work.

#### 4.2 Discovery of Unmarked Burials or Human Remains

- 1. If unmarked human burial or skeletal remains are encountered during construction activities, Atlantic will comply with applicable provisions of the Virginia Antiquities Act (Section 10.1-2305) (see Section 6.0 below).
- 2. Atlantic's Environmental Project Consultant will direct the EI to flag or fence off the site (including the area within 100 feet of the find or the outer perimeter of a group of finds), and will notify the appropriate local law enforcement agency.

- 3. Atlantic's Environmental Project Consultant will notify the FERC of the find.
- 4. If the local law enforcement agency determines that the remains are not modern or do not reflect a crime scene, and/or if they otherwise relinquish their jurisdiction over the remains, the FERC will consult appropriate parties (e.g., VADHR, which will consult as appropriate with Commonwealth recognized Tribes; the Delaware Nation, Catawba Indian Nation, and Pamunkey Tribe; other federally recognized Tribes, as appropriate; and/or the landowner) regarding additional steps to be followed.
- 5. If it is determined that the remains are Native American, a reasonable effort will be made to identify, locate, and notify the appropriate Tribe.
- 6. All parties shall make a good faith effort to ensure that the general public is excluded from viewing any Native American burial site or associated funerary artifacts and shall release no photographs of any Native American burial site or associated funerary artifacts to the press or general public.
- 7. If it is determined that the remains are not Native American, a reasonable effort will be made to determine the identity or next of kin of the deceased.
- 8. The measures to protect the remains and associated artifacts will remain in effect until they have been fully evaluated, appropriate treatment of the discovery (if applicable) has been completed, and Atlantic has received written notice from the FERC to proceed with construction at the discovery site.
- 9. Atlantic's Environmental Project Consultant will notify the EI who will grant clearance to the Contractor to resume work in the vicinity of the find.

#### 5.0 CONTACTS FOR UNANTICIPATED DISCOVERIES

#### **ATLANTIC CONTACTS:**

Lead Environmental Inspector (Spread 3A):

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**Archaeological Consultant:** 

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Company:

**ERM** 

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#### **FEDERAL CONTACTS:**

FERC Project Archaeologist:

Name:

Ellen Armbruster

Phone:

(202) 502-8330

Email:

ellen.armbruster@ferc.gov

#### **COMMONWEALTH CONTACTS:**

#### VADHR/STATE HISTORIC PRESERVATION OFFICE:

Name:

Julie Langan

Phone:

(804) 482-6087

E-mail:

julie.langan@dhr.virginia.gov

#### TRIBAL CONTACTS:

#### Federally Recognized Tribes:

#### Catawba Indian Nation

Name: Phone:

Wenonah Haire (803) 328-2427

E-mail:

wenonahh@ccppcrafts.com

#### Delaware Nation, Cultural Preservation Office:

Name:

Nekole Alligood

Phone:

(405) 247-2448

E-mail:

nalligood@delawarenation.com

#### **Pamunkey Tribe**

Name:

Robert Gray, Chief (804) 339-1629

Phone: E-mail:

rgray58@hughes.net

#### **Commonwealth Recognized Tribes:**

#### Cheroenhaka (Nottoway) Tribe

Name:

Walt "Red Hawk" Brown, Chief

Phone:

(757) 562-7760

E-mail:

wdbrowniii@aol.com

#### **Chickahominy Tribe**

Name:

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**Eastern Chickahominy Tribe** 

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Gene W. Adkins Chief

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Mattaponi Tribe

Name:

Mark Custalow, Chief

Phone:

(804) 769-8783

E-mail:

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**Monacan Nation** 

Name:

Dean Branham, Chief

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mnation538@aol.com

Nansemond Tribe

Name:

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**Nottoway Tribe** 

Name:

Lynette Allston, Chief

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Patawomeck Tribe

Name:

John R. Lightner, Chief

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#### **LOCAL LAW ENFORCEMENT CONTACTS:**

**Augusta County Sheriff:** 

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Phone:

(540) 245-5333

Address:

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**Brunswick County Sheriff:** 

Name:

Brian Roberts

Phone:

(434) 848-3133

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120 E Hicks St, Lawrenceville, VA 23868

**Buckingham County Sheriff:** 

Name:

W.G. "Billy" Kid, Jr.

Phone:

(434) 969-1772

Address:

13380 W James Anderson Hwy, Buckingham, VA 23921

City of Chesapeake Chief of Police:

Name:

Col K. W. Wright

Phone:

(757) 382-6161

Address:

304 Albemarle Drive, Chesapeake, VA 23322

City of Suffolk Chief of Police

Name:

Thomas E. Bennett, Chief of Police

Phone:

(757) 514-7915

Address:

304 Albemarle Drive, Chesapeake, VA 23322

**Cumberland County Sheriff:** 

Name:

Darrell Hodges

Phone:

(804) 492-4120

Address:

1492 Anderson Hwy, Cumberland, VA 23040

**Dinwiddie County Sheriff:** 

Name:

D.T. "Duck" Adams

Phone:

(804) 469-4550

Address:

14230 Sycamore Drive, Dinwiddie, VA 23841

**Greensville County Sheriff:** 

Name:

William T. "Tim" Jarratt, Jr.

Phone:

(434) 348-4200

Address:

174 Uriah Branch Way, Emporia, VA 23847

**Highland County Sheriff:** 

Name:

David Neil

Phone:

(540) 468-2210

Address:

145 W Main St, Monterey, VA 24465

**Nelson County Sheriff:** 

Name:

David Hill

Phone:

(434) 263-7050

Address:

94 Courthouse Square, Lovingston, VA 22949

#### Plan for the Unanticipated Discovery of Historic Properties or Human Remains during Construction in Virginia

#### **Nottoway County Sheriff:**

Name:

Larry Parrish

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Address:

266 W Courthouse Rd, Nottoway Court House, VA 23955

#### **Prince Edward County Sheriff:**

Name:

Wesley Reed

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(434) 392-8101

Address:

124 S Main St, Farmville, VA 23901

#### **Southampton County Sheriff:**

Name:

J.B. "Jack" Stutts

Phone:

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Address:

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#### 6.0 REFERENCES

State of Virginia. 1991. *Virginia Antiquities Act*, Section 10.1-2305 of the *Code of Virginia*. Final regulations adopted by the Virginia Board of Historic Resources and published in the Virginia Register on July 15, 1991. Available online at: <a href="http://law.lis.virginia.gov/vacode/title10.1/chapter23/section10.1-2305/">http://law.lis.virginia.gov/vacode/title10.1/chapter23/section10.1-2305/</a>. Accessed

## 7.0 VIRGINIA ANTIQUITIES ACT, SECTION 10.1-2305 OF THE CODE OF VIRGINIA

#### § 10.1-2305. Permit required for the archaeological excavation of human remains.

- A. It shall be unlawful for any person to conduct any type of archaeological field investigation involving the removal of human skeletal remains or associated artifacts from any unmarked human burial regardless of age of an archaeological site and regardless of ownership without first receiving a permit from the Director.
- B. Where unmarked burials are not part of a legally chartered cemetery, archaeological excavation of such burials pursuant to a permit from the Director shall be exempt from the requirements of §§ 57-38.1 and 57-39. However, such exemption shall not apply in the case of human burials within formally chartered cemeteries that have been abandoned.
- C. The Department shall be considered an interested party in court proceedings considering the abandonment of legally constituted cemeteries or family graveyards with historic significance. A permit from the Director is required if archaeological investigations are undertaken as a part of a court-approved removal of a cemetery.
- D. The Board shall promulgate regulations implementing this section that provide for appropriate public notice prior to issuance of a permit, provide for appropriate treatment of excavated remains, the scientific quality of the research conducted on the remains, and the appropriate disposition of the remains upon completion of the research. The Department may carry out such excavations and research without a permit, provided that it has complied with the substantive requirements of the regulations promulgated pursuant to this section.
- E. Any interested party may appeal the Director's decision to issue a permit or to act directly to excavate human remains to the local circuit court. Such appeal must be filed within fourteen days of the Director's decision.

Final regulations adopted by the Virginia Board of Historic Resources and published in the Virginia Register on July 15, 1991, are available at 17 VAC 5-20-10 through 17 VAC 5-20-80 (http://law.lis.virginia.gov/admincode/title17/agency5/chapter20/).